108TH CONGRESS 1ST SESSION

H. R. 2049

To amend the Public Health Service Act with respect to testing pregnant women and newborn infants for infection with the human immunodeficiency virus.

IN THE HOUSE OF REPRESENTATIVES

May 9, 2003

Mr. Ackerman (for himself, Mr. Weldon of Florida, Mr. Hinchey, Mr. McNulty, Mr. Wynn, Mr. Rangel, Mr. Terry, Mr. Frost, Mr. Taylor of Mississippi, and Mr. Thompson of Mississippi) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Public Health Service Act with respect to testing pregnant women and newborn infants for infection with the human immunodeficiency virus.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Women and Children's
- 5 HIV Protection Act of 2003".
- 6 SEC. 2. FINDINGS.
- 7 The Congress finds as follows:

- 1 (1) Perinatal transmission is the leading cause 2 of pediatric HIV infections, including AIDS cases.
- 2) The Centers for Disease Control and Prevention ("CDC") estimates that nearly 7,000 HIV-infected women give birth in the United States each year and as many as 400 babies continue to be born with HIV infection each year.
 - (3) Medical advances have made it possible to nearly eliminate perinatal HIV transmission.
 - (4) Research studies have demonstrated that the administration of antiviral medication during pregnancy, during labor, and immediately following birth can significantly reduce the transmission of HIV from an infected mother to her baby. Caesarean section further reduces the risk of transmission.
 - (5) Even if treatment begins shortly after birth, antiretroviral therapy can substantially reduce the chance that an HIV-exposed infant will become infected.
 - (6) Breastfeeding by HIV-infected mothers poses additional significant risk of infection to babies.
- 24 (7) The Institute of Medicine ("IOM") has rec-25 ommended the adoption of a national policy of uni-

- versal HIV testing, with patient notification, as a routine component of prenatal care. However, 15 percent of HIV-infected pregnant women receive no prenatal care according to the IOM.
 - (8) The CDC has recommended since 1995 that all pregnant women be counseled and offered voluntary HIV testing. Yet nearly half of pregnant women are still not tested according to the CDC. The CDC has found that mandatory testing of newborns and universal HIV testing of pregnant woman are the best approaches for identifying, treating, and preventing HIV among pregnant women and children.
 - (9) The American Medical Association recommends mandatory HIV testing of all newborns with appropriate treatment for affected mothers and children.
 - (10) Testing newborns whose mothers' status is unknown ensures that every child at risk for HIV is identified.
 - (11) More than a third of the HIV infections that occur annually among newborns in the United States could be prevented with routine HIV testing of pregnant woman or newborns according to a 2002 report by the Inspector General of the Department

- of Health and Human Services. This represents over 100 babies born every year that are needlessly infected.
 - (12) The provision of testing of pregnant women and newborns with appropriate counseling and treatment can significantly reduce the number of pediatric HIV infections, including AIDS cases, can improve access to and medical care for the woman and children, and can provide opportunities to further reduce transmission among adults.
 - (13) The provision of such testing, counseling, and treatment can reduce the overall cost of pediatric HIV infections, including AIDS cases.
 - (14) New York State has required mandatory HIV counseling and voluntary testing for pregnant women and mandatory HIV testing of all newborns since February 1997. As a result, the perinatal HIV transmission rate in the State has dropped from 25 percent to an all time low of 3.5 percent and over 99 percent of HIV-infected women and their children have been linked to care.

(15) For the foregoing reasons—

(A) universal routine HIV testing of pregnant women and newborns should be the standard of care; and

1	(B) the relevant medical organizations, as
2	well as public health officials, should issue
3	guidelines making such testing, counseling, and
4	treatment the standard of care.
5	SEC. 3. GRANTS REGARDING COUNSELING AND TESTING
6	OF PREGNANT WOMEN AND NEWBORN IN-
7	FANTS.
8	Subpart II of part B of title XXVI of the Public
9	Health Service Act (42 U.S.C. 300ff–33 et seq.) is amend-
10	ed by inserting after section 2625 the following section:
11	"SEC. 2625A. GRANTS REGARDING COUNSELING AND TEST-
12	ING OF PREGNANT WOMEN AND NEWBORN
13	INFANTS.
14	"(a) In General.—Of the amounts appropriated
15	under section 2677 for a fiscal year for carrying out this
16	next evaluaive of amounts evailable for grants under see
	part, exclusive of amounts available for grants under sec-
17	tion 2618(a)(2)(I), the Secretary, subject to subsection
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18	tion 2618(a)(2)(I), the Secretary, subject to subsection (b)(2), shall reserve \$82,875,000 for making grants to
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18 19 20 21	tion 2618(a)(2)(I), the Secretary, subject to subsection (b)(2), shall reserve \$82,875,000 for making grants to each State that demonstrates that the law or regulations of the State are in accordance with the following: "(1) That all pregnant women receiving pre-
18 19 20 21 22	tion 2618(a)(2)(I), the Secretary, subject to subsection (b)(2), shall reserve \$82,875,000 for making grants to each State that demonstrates that the law or regulations of the State are in accordance with the following: "(1) That all pregnant women receiving prenatal care in the State be offered counseling and

1	sults of such testing be promptly disclosed to the
2	pregnant woman involved.
3	"(3) In the case of newborn infants who are
4	born in the State and whose biological mothers have
5	not undergone prenatal testing for HIV disease, that
6	each such infant undergo testing for such disease.
7	"(4) That the results of such testing of a new-
8	born infant be promptly disclosed in accordance with
9	the following, as applicable to the infant involved:
10	"(A) To the biological mother of the infant
11	(without regard to whether she is the legal
12	guardian of the infant).
13	"(B) If the State is the legal guardian of
14	the infant:
15	"(i) To the appropriate official of the
16	State agency with responsibility for the
17	care of the infant.
18	"(ii) To the appropriate official of
19	each authorized agency providing assist-
20	ance in the placement of the infant.
21	"(iii) If the authorized agency is giv-
22	ing significant consideration to approving
23	an individual as a foster parent of the in-
24	fant, to the prospective foster parent.

1	"(iv) If the authorized agency is giv-
2	ing significant consideration to approving
3	an individual as an adoptive parent of the
4	infant, to the prospective adoptive parent.
5	"(C) If neither the biological mother nor
6	the State is the legal guardian of the infant, to
7	another legal guardian of the infant.
8	"(D) To the child's health care provider.
9	"(5) That, in disclosing the test results to an
10	individual under paragraph (2) or (4), appropriate
11	counseling on HIV disease and appropriate referrals
12	for health care be offered to the individual (except
13	in the case of a disclosure to an official of a State
14	or an authorized agency, or to a health care pro-
15	vider).".
16	"(b) Date Certain for Making Grants; Limita-
17	TION ON RESERVATION OF FUNDS.—
18	"(1) Date certain for making grants.—
19	Not later than the end of the three-month period be-
20	ginning on the date on which appropriations first be-
21	come available for a fiscal year for grants under sec-
22	tion 2611, the Secretary shall make grants under
23	subsection (a) for such fiscal year to all States that
24	seek such grants and meet the condition described in
25	such subsection for the grants.

"(2) 1 LIMITATION ON RESERVATION OF 2 FUNDS.—Effective upon the expiration of the period 3 described in paragraph (1) with respect to a fiscal 4 year, the unobligated portion of the amount reserved 5 under subsection (a) for the fiscal year is available 6 for grants under section 2611 for the fiscal year. "(c) Amount of Grants.—Each grant under sub-7 8 section (a) for a fiscal year shall be made in the amount of \$1,500,000, except that the amount of such a grant 10 for a territory of the United States shall be \$375,000. 11 "(d) AUTHORIZED EXPENDITURES.—A grant under 12 subsection (a) may be expended for any purpose for which 13 a grant under 2611 is authorized to be expended. 14 "(e) Definitions.—For purposes of this section, the 15 terms 'State' and 'territory of the United States' have the meanings that apply to such terms for purposes of grants 16

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purposes of section 2618).".

under section 2611 (including the meanings that apply for